



Governance and Scrutiny Team
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REGENERATION & ECONOMIC DEVELOPMENT SCRUTINY PANEL

**Wednesday, 1st November, 2023 at 7.00 pm in the Conference
Room, Civic Centre, Silver Street, Enfield, EN1 3XA**

Membership:

Councillors: Mahmut Aksanoglu (Chair), Hivran Dalkaya, Nelly Gyosheva, Ahmet Hasan, Mohammad Islam, Joanne Laban, David Skelton and Edward Smith

AGENDA – PART 1

3. UPDATE ON ENFIELD'S LOCAL PLAN PROGRESS - (Pages 1 - 14)

To receive the report of May Hope, Plan Making Manager.

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London Borough of Enfield

Report Title	Update on Enfield's Local Plan progress
Report to	Regeneration and Economic Development Scrutiny Meeting
Date of Meeting	1 November 2023
Cabinet Member	Cllr N. Caliskan
Executive Director / Director	Simon Pollock, Interim Executive Director of Environment and Communities Brett Leahy, Director of Planning and Growth
Report Author	May Hope (may.hope@enfield.gov.uk)
Ward(s) affected	All

Purpose of Report

1. This report aims to provide members with a comprehensive update on the ongoing development and progress of the New Enfield Local Plan (ELP) as it advances through the various stages of planning. Enfield Council is currently in the process of updating its existing Local Plan, which is a crucial document that will guide the spatial development of Enfield Borough up to and beyond 2041.

Background

2. The New Enfield Local Plan holds significant importance as it must address the amount, types, and timing of future developments required in the Borough. Importantly, it outlines how this growth will be achieved sustainably, ensuring the preservation and enhancement of the Borough's unique character.

Legal framework

3. The plan-making process operates within a framework of English planning legislation and policy. At the highest level are the National Planning Policy

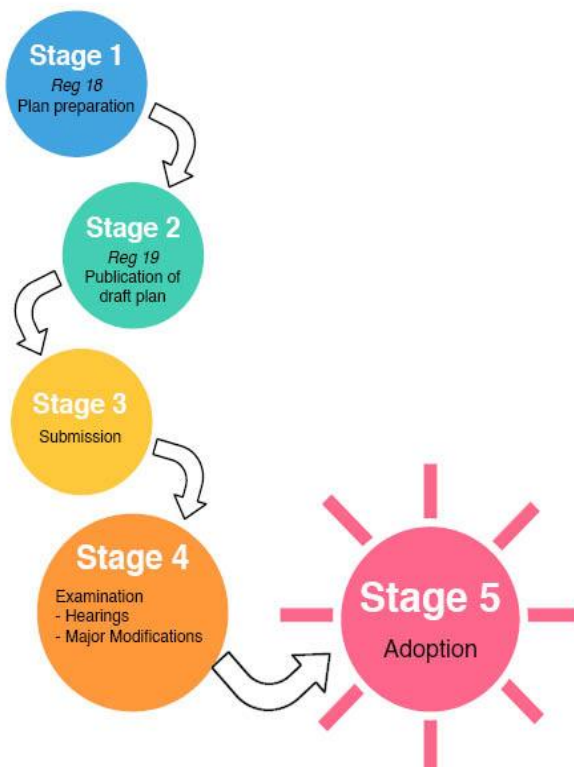
Framework (NPPF, 2021) and the National Planning Practice Guidance (NPPG), both of which dictate government planning policies for England. Local authorities must follow the NPPF unless local evidence justifies a different approach. In addition, the Town and Country (Local Planning) (England) Regulations 2012 outline the planning processes.

Alignment with the London Plan

4. The Local Plan must align with the London Plan, prepared by the Mayor of London. General conformity with the London Plan is required, unless local evidence necessitates a different approach. The London Plan is a vital component of the Borough's development plan and provides the spatial development strategy for Greater London.

Current Plan Making stage

5. Enfield is currently at Stage 2 of the planning process, which represents the publication stage. At this point, the Council considers the ELP's final version, and public consultation is no longer focused on shaping the document's content. Instead, it allows interested parties to provide feedback on the draft plan and supporting information before submission to the Secretary of State. An independent Inspector will subsequently assess the plan during the examination stage, taking into account the comments received in the previous Main Issues and Preferred Approaches consultation held in June 2021.



Legal compliance and soundness

6. At the Examination in Public, the Council will seek representations on behalf of the Secretary of State, assessing legal compliance, compliance with the Duty to Cooperate, and the four tests of soundness. These tests ensure that the plan is positively prepared, justified, effective, and consistent with national policy as outlined in the NPPF.

Development of the Plan

7. The plan-making process began with the preparation of Issues and Options in late 2018/early 2019, focusing on exploring broad issues and options without indicating the Council's preferred approach. The subsequent Regulation 18 consultation document, published in June 2021, represented an advancement, setting out a preferred level of growth, spatial strategy, and related policies. Multiple public consultations were held, detailed in the consultation statement, to gather input from the community.

Informed by National Policy and community engagement

8. This submission document is informed by national policy, the London Plan (LP2021), the Council's strategic vision from the Council's Plan, the Evidence Base, and ongoing engagement with specific consultation bodies, organizations, and the local community.

Main considerations for the Panel

9. Looking ahead, the Borough faces numerous challenges related to climate change, biodiversity, shifting consumer preferences, and the housing crisis. There are spatial disparities within the Borough, affecting communities' access to quality public spaces and employment opportunities. The goal is to achieve sustainable growth while preserving the unique qualities of Enfield's neighbourhoods.

Conclusions

10. Enfield has the potential to address these challenges proactively, becoming a carbon-neutral borough, enhancing biodiversity, and transforming its high streets into multifunctional hubs. Growth can level disparities within the Borough and provide opportunities for all residents. By building walkable communities and augmenting the housing supply, Enfield can evolve into a healthier and more equitable place, providing a good quality of life for its residents.

Relevance to Council Plans and Strategies

11. The proposed plan closely aligns with Enfield Council's overarching priorities and strategies, demonstrating a significant contribution to the Council Plan (2023 – 2026), particularly under the 'Clean and green places' initiative. It emphasises a multi-disciplinary approach that encompasses biodiversity,

cleanliness, active travel promotion, waste reduction, and carbon emissions mitigation.

12. The Vision is intrinsically linked with sustainability, climate responsiveness, and the aspiration for carbon neutrality. Moreover, it targets health inequalities, envisions the creation of liveable public spaces and green experiences, and places a strong emphasis on the development of zero-carbon infrastructure and sustainable waste management practices.
13. Notably, it envisions the establishment of a green corridor in northern Enfield, along with enhancements in rural areas, aligning with the goal of 'More and Better Homes,' providing affordable, climate-resilient housing options. In addressing spatial disparities and promoting diverse housing choices, the plan is inherently tied to the Council's objectives under 'Strong, Healthy, and Safe Communities' and 'Thriving Children and Young People,' actively fostering inclusivity and driving economic growth within the Borough.

Report Author: May Hope
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Enfield Local Plan

Regeneration and Economic Development Scrutiny

November 2023

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Striving for excellence



Relevance to Council Plan and Strategies

- Closely aligns with Enfield Council's priorities and strategies.
- Contributes significantly to the Council Plan (2023 – 2026) under 'Clean and green places.'
- Focus on biodiversity, cleanliness, active travel, waste reduction, and carbon emissions reduction.
- The Vision supports sustainability, climate response, and carbon neutrality.
- Targets health inequalities, creates liveable public spaces, and green experiences.
- Emphasis on zero-carbon developments and sustainable waste management.
- Envisions a green corridor in northern Enfield and rural area enhancement.
- Supports 'More and Better Homes' with affordable, climate-resilient housing.
- Addresses spatial disparities and promotes diverse housing options.
- Aligns with 'Strong, Healthy, and Safe Communities' and 'Thriving Children and Young People,' fostering inclusivity and economic growth.

Investing in Enfield

Enfield Council Plan 2023-26

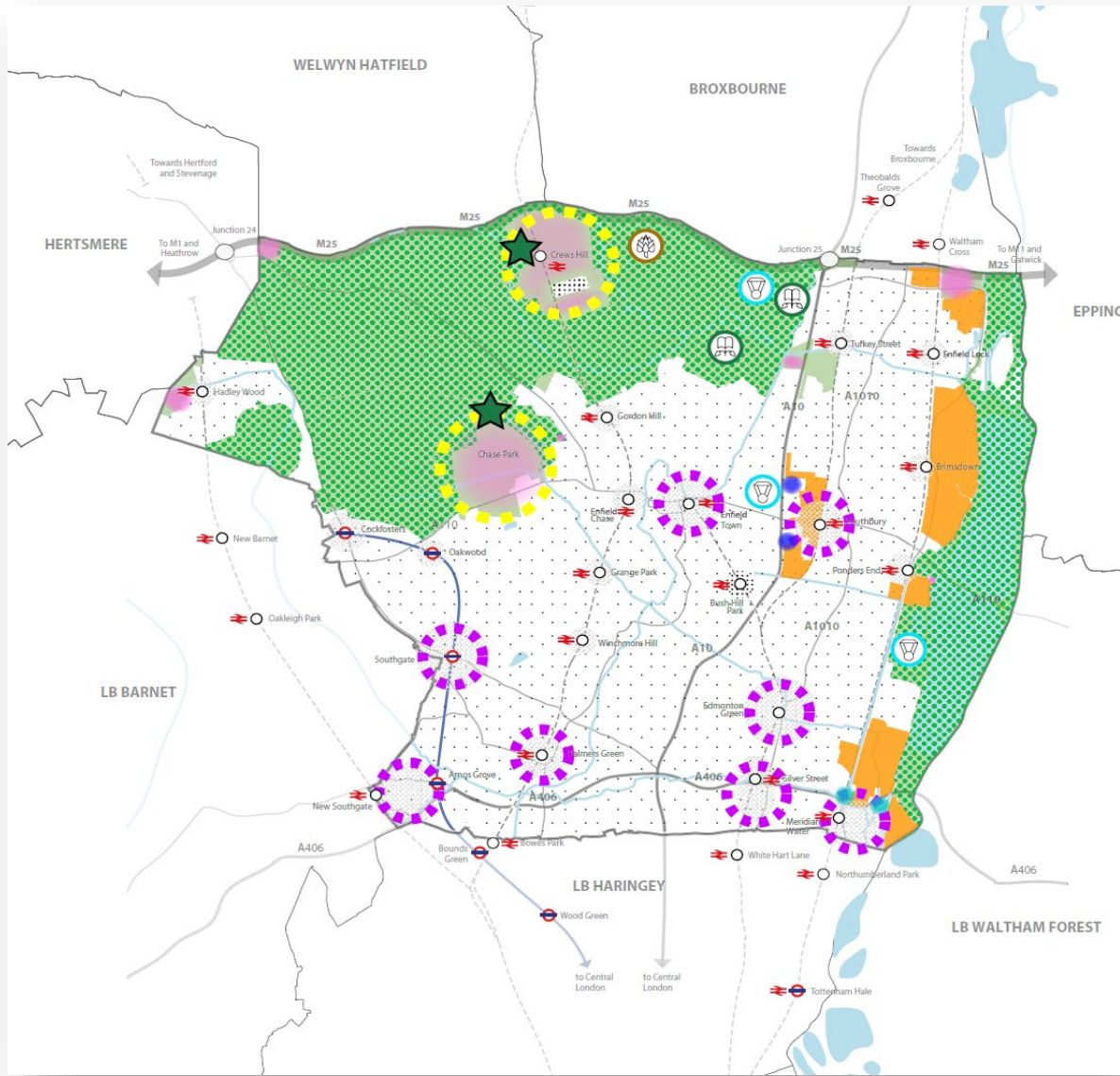















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Spatial Strategy



- Plan Period: 2041 
-  35,000 homes by 2041
- Balanced Growth: 1 new home for every 4 existing homes planned through site allocations (approx.) over the plan period 
-  Diverse Housing Mix: Including family homes for various needs.
- Urban  and rural sites for housing and employment  (approx. 13% release of Green Belt)
-  Adequately addresses economic and employment needs.
-  Nature Enhancement: Elevating rural areas through environmental improvements.
-  Future Shaping: Forward-looking, growth shaping, long-term planning    

Evidence base

Over 90 pieces of evidence being worked on to inform and support the agreed Spatial Strategy of the Council.

Home > Services > Planning and building > Evidence base

Evidence base

Evidence and information we use to create and inform the Local Plan is known as the evidence base. You can read and download many of the documents that form our evidence base using the links below.

- Good growth in Enfield
- [Growth Topic Paper \(LBE\) 2021 \(PDF, 2174.84 KB\)](#)
- Place
- [Chase Park Topic Paper 2021 \(PDF, 5947.44 KB\)](#)
 - [Crews Hill Topic Paper 2021 \(PDF, 5395.45 KB\)](#)
- Blue and Green Enfield
- [Enfield Burial Needs Assessment \(cremation and burial\) \(Enzygo\) 202 \(PDF, 8091.12 KB\)](#)
 - [Enfield Burial Space Study \(Enzygo\) 2020 \(PDF, 3934.54 KB\)](#)
 - [Enfield Blue and Green Infrastructure Audit 2020 \(PDF, 16601.89 KB\)](#)
 - [Review of Enfield Biodiversity Action Plan 2021 \(PDF, 8464.09 KB\)](#)
 - [Review of Sites of Importance for Nature Conservation Report 2020 \(PDF, 13482.81 KB\)](#)
 - [Review of Sites of Importance for Nature Conservation Report 2020 appendices A-C \(PDF, 11045.55 KB\)](#)
 - [Review of Sites of Importance for Nature Conservation Report 2020 appendix D \(PDF, 3108.56 KB\)](#)
 - [Blue and Green Infrastructure Strategy 2021 \(PDF, 18561.77 KB\)](#)
 - [Level 1 Strategic Flood Risk Assessment Flood Map 2021 \(PDF, 10712.29 KB\)](#)
 - [Level 1 Strategic Flood Risk Assessment report 2021 \(PDF, 13784.33 KB\)](#)
 - [Level 2 Strategic Flood Risk Assessment - Initial Site Assessment \(BMT Global\) 2021 \(PDF, 727.4 KB\)](#)
 - [Level 2 Strategic Flood Risk Assessment - Appendix A - SA1 to SA10 \(PDF, 11671.73 KB\)](#)
 - [Level 2 Strategic Flood Risk Assessment - Appendix A - SA11 to SA20 \(PDF, 12344.27 KB\)](#)
 - [Level 2 Strategic Flood Risk Assessment - Appendix A - SA21 to SA30 \(PDF, 9336.29 KB\)](#)
 - [Level 2 Strategic Flood Risk Assessment - Appendix A - SA31 to SA40 \(PDF, 10003.46 KB\)](#)
 - [Level 2 Strategic Flood Risk Assessment - Appendix A - SA41 to SA50 \(PDF, 8179.83 KB\)](#)
 - [Level 2 Strategic Flood Risk Assessment - Appendix A - SA51 to SA62 \(PDF, 10246.37 KB\)](#)
 - [Level 2 Strategic Flood Risk Assessment - Appendix B - Site Assessment Summary and Overview \(PDF, 5149.29 KB\)](#)
 - [Level 2 Strategic Flood Risk Assessment - Appendix C - NPPE Technical Guidance Tables \(PDF, 392.7 KB\)](#)
 - [Green Belt and MDL Assessment_ Exec Summary \(IUC\) 2021 \(PDF, 6549.57 KB\)](#)
 - [Green Belt and MDL Assessment_ Final Report \(IUC\) 2021 \(PDF, 11704.52 KB\)](#)
 - [Green Belt and MDL Assessment_ Appendices_Part 1 \(IUC\) 2021 \(PDF, 14530.5 KB\)](#)
 - [Green Belt and MDL Assessment_ Appendices_Part 2 \(IUC\) 2021 \(PDF, 11594.24 KB\)](#)
 - [Green Belt and MDL Assessment_ Appendices_Part 3 \(IUC\) 2021 \(PDF, 15115.66 KB\)](#)
 - [Green Belt and MDL Assessment_ Appendices_Part 4 \(IUC\) 2021 \(PDF, 12612 KB\)](#)

- View the IIA documents:
- [Integrated Impact Assessment \(LUC\) 2021 \(PDF, 5961.73 KB\)](#)
 - [Integrated Impact Assessment – Appendices \(LUC\) 2021 \(PDF, 6337.92 KB\)](#)
 - [Habitats Regulations Assessment \(LUC\) 2021 \(PDF, 9855.33 KB\)](#)

- Design and character
- [Character of Growth Report - Stage 1, 2 and 3 \(2021\) \(PDF, 12636.7 KB\)](#)
 - [Character of Growth Scale of Change Map - Rev-A \(2021\) \(PDF, 11041.97 KB\)](#)
 - [Character of Growth Scale Stage 2 - Assessment Table - Rev-A \(2021\) \(PDF, 302.75 KB\)](#)
 - [Character of Growth Scale Stage 2 - General Assessment Table - Rev-A \(2021\) \(PDF, 340.71 KB\)](#)
 - [Character of Growth Scale Tall Buildings Definition Map - Rev-A \(2021\) \(PDF, 12866.22 KB\)](#)
 - [Character of Growth Scale Tall Buildings App Locations - Rev-A \(2021\) \(PDF, 525.93 KB\)](#)
 - [Character of Growth Scale Typology Map - Rev-A \(2021\) \(PDF, 15214.66 KB\)](#)
 - [Enfield Characterisation Study - Parts 1 to 4 \(PDF, 14775.24 KB\)](#)
 - [Enfield Characterisation Study - Part 5 to 6 \(PDF, 16373.18 KB\)](#)
- Homes for all
- [Enfield Strategic Housing Land Availability Assessment \(2020\) \(PDF, 9521.53 KB\)](#)
 - [Enfield SHLAA Methodology \(2020\) \(PDF, 402.72 KB\)](#)
 - [Draft SHLAA Methodology Consultation Statement \(2020\) \(PDF, 477.88 KB\)](#)
 - [Enfield's Strategic Housing Market Assessment \(SHMA\) \(2015\) \(PDF, 2193 KB\)](#)
 - [Enfield Capacity Study Policy Review \(2020\) \(PDF, 1369.33 KB\)](#)
 - [Enfield Capacity Study Site Identification \(2020\) \(PDF, 1052.08 KB\)](#)
 - [Enfield Local Housing Needs assessment \(full report\) \(2020\) \(PDF, 6123.96 KB\)](#)
 - [Enfield Local Housing Needs \(executive summary\) \(2020\) \(PDF, 348.53 KB\)](#)
 - [Enfield Gypsy and Travellers Assessment \(2020\) \(PDF, 845.11 KB\)](#)
 - [Enfield Housing Numbers Paper 2021 \(PDF, 251.79 KB\)](#)
 - [Housing Topic paper - all appendices 2021 \(PDF, 1232.82 KB\)](#)
 - [Housing and Economic Land Availability Assessment 2021 \(PDF, 16137.22 KB\)](#)
 - [Housing and Economic Land Availability Assessment - Appendix E - Raw Data \(XLSX, 480.59 KB\)](#)
 - [Housing and Economic Land Availability Assessment - Appendix F - Raw Data \(Shape Files\)](#)
- Economy
- [Employment Land Review \(2018\) \(PDF, 3854.67 KB\)](#)
 - [Industry in Enfield \(2017\) \(PDF, 9279.42 KB\)](#)
 - [Socio-Economic Assessment \(2017\) \(PDF, 3508.03 KB\)](#)
 - [FEMA \(2020\) \(PDF, 463.86 KB\)](#)
 - [Enfield Industrial Intensification \(2020\) \(PDF, 3410.82 KB\)](#)
 - [Enfield Industrial Intensification Study \(2020\) Industrial Sites Database \(XLSX\)](#)
 - [AECOM final draft Enfield Industrial Intensification report \(2020\) \(PDF, 2098.18 KB\)](#)
 - [AECOM final draft Enfield Industrial Intensification report appendices \(2020\) \(PDF, 14966.01 KB\)](#)
 - [Enfield Employment Topic Paper 2021 \(PDF, 439.9 KB\)](#)

- Town centres and high streets
- [Enfield Retail Need Assessment Update \(2018\) \(PDF, 1242.54 KB\)](#)
 - [Enfield Town Centre Healthchecks and Boundary Reviews \(2021\) \(PDF, 1896.29 KB\)](#)
 - [Enfield Retail and Leisure Study Update \(2021\) \(PDF, 605.97 KB\)](#)

- Movement and connectivity
- [Transport Assessment Executive Summary \(WSP\) 2021 \(PDF, 164.81 KB\)](#)
 - [Transport Baseline Review Report \(WSP\) 2021 \(PDF, 7372.21 KB\)](#)
 - [Transport Baseline Review Report \(WSP\) 2021 - Appendix A \(PDF, 11627.76 KB\)](#)
 - [Transport Baseline Review Report \(WSP\) 2021 - Appendix B \(PDF, 649.59 KB\)](#)
 - [Transport Baseline Model Study Areas \(WSP\) 2021 \(PDF, 5513.66 KB\)](#)
 - [Transport Future Baseline Report \(WSP\) 2021 \(. 0 KB\)](#)
 - [Transport LoHAM Base Model Audit \(WSP\) 2021 \(PDF, 10671.96 KB\)](#)
 - [Transport Technical Note Future Baseline - Forecasting Assumptions \(WSP\) 2021 \(PDF, 1127.45 KB\)](#)
- Environmental protection
- [Air Quality Appraisal Vol 1 \(WSP\) \(PDF, 306.05 KB\)](#)
 - [Air Quality Appraisal Vol 2 \(WSP\) \(PDF, 6439.02 KB\)](#)
 - [Air Quality Appraisal Vol 3 \(WSP\) \(PDF, 279.73 KB\)](#)
- Infrastructure planning
- [Draft Infrastructure Delivery Plan \(LBE and Inner Circle\) 2021 \(PDF, 1231.57 KB\)](#)
- Whole plan
- [Enfield Whole Plan Viability \(HDH Planning\) Report 2021 \(PDF, 6552.87 KB\)](#)
 - [Enfield Whole Plan Viability \(HDH Planning\) Appendices 2021 \(PDF, 12900.33 KB\)](#)
- Consultation
- [Enfield Regulation 18 2018-19 consultation statement May 2021 \(PDF, 652.36 KB\)](#)



Strategic sites (Placemaking Areas) in Enfield



PL1: Enfield Town

PL2: Southbury

PL3: Edmonton Green

PL4: Angel Edmonton

PL5: Meridian Water

PL6: Southgate

PL7: New Southgate

PL8: Palmers Green

PL9: Rural Enfield

PL10: Chase Park

PL11: Crews Hill

Reg-18 responses

- **7,267 total response**
- Need for additional housing.
- Support for more affordable housing targets.
- Concerns around deliverability of affordable housing targets.
- Opposition and support for Green Belt release.
- Opposition to tall buildings
- Need to ensure sufficient infrastructure to support the level of proposed growth.
- Loss of large format food stores and associated car parking.

Up to date evidence

Reg-18 the target was 25,000 homes and c. 250,000 sq.m of industry and logistics floorspace up to 2039.

Towards Reg-19 the target will be c. 35,000 homes and c.300,000 sq.m of industry and logistics floorspace up to 2041.

Why

- Evidence.
- Thorough and up to date assessment of land and sites for potential development.
- Meridian Water – with updates to Tesco and Ikea (5,000 homes) .
- Additional HRA sites.
- Call for sites gathered more up to date information and new sites.
- A lot of testing and scrutiny of the 90++ pieces of evidence.

Duty to Cooperate

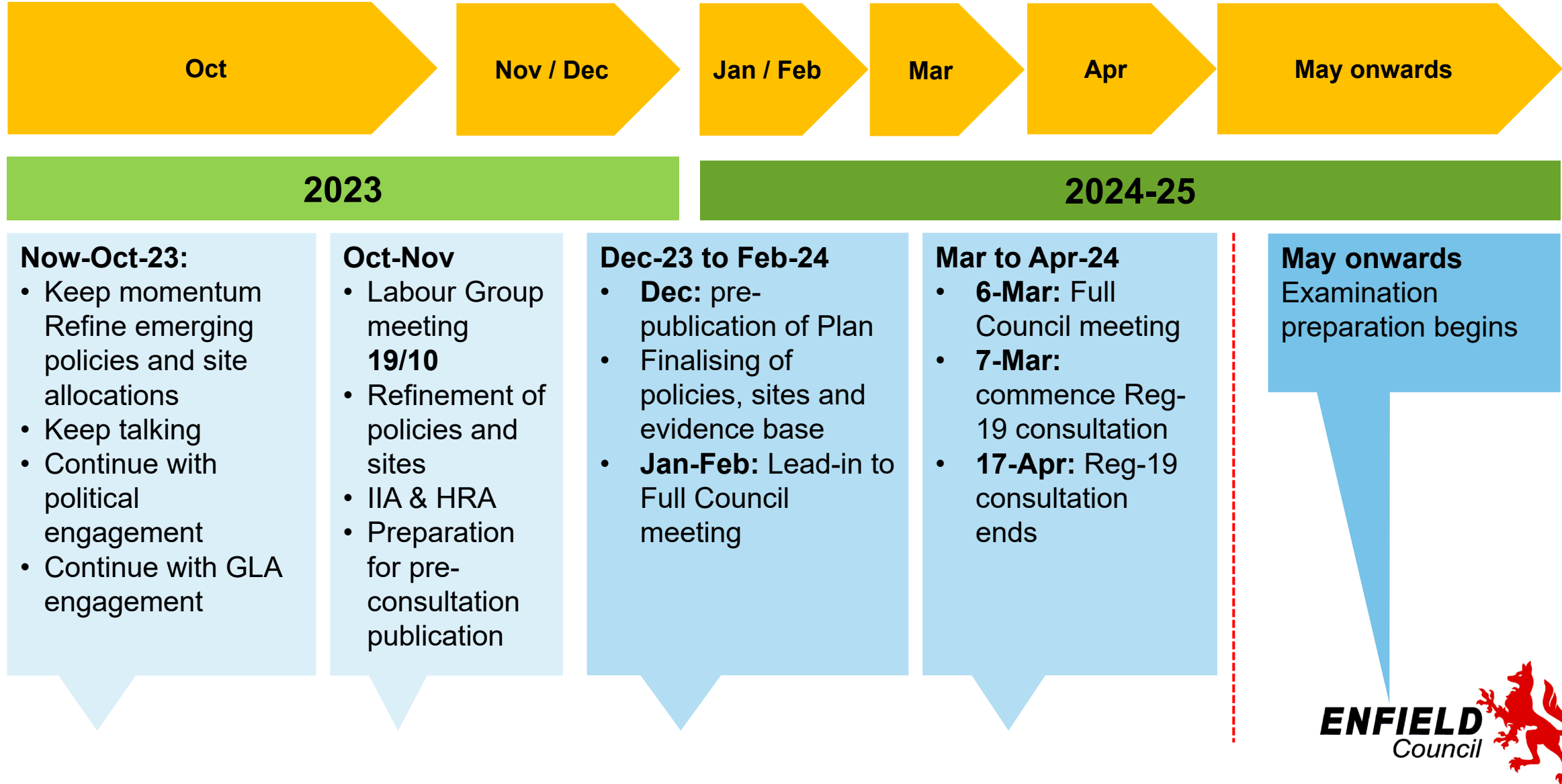
On-going engagement as part of the development of the spatial strategy and evolution of the evidence, in particular:

- Housing and employment – meeting unmet needs – with DtC boroughs
- Functional Economic Market Assessment – with economic market area
- Transport Assessment – with National Highways, TfL, Network Rail and neighbouring boroughs, Herts CC and Essex CC
- Recreational Strategy – with Natural England
- Character of Growth Study – with Historic England
- Flood Risk Assessment – with Environment Agency

A series of engagement sessions with GLA officers held over the summer:

1. Employment land
2. Character of Growth and Tall Buildings 2-Aug
3. Housing supply, numbers and targets
4. Placemaking areas
5. Rural placemaking areas

Towards Full Council March 2024



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